

City of Tacoma Planning Commission

Anna Petersen, Chair Jeff McInnis, Vice-Chair Carolyn Edmonds Ryan Givens David Horne Christopher Karnes Brett Santhuff Andrew Strobel Alyssa Torrez

PRESENTATIONS

Meeting on January 6, 2021

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Home In Tacoma Project

Planning Commission

January 6, 2021





Objective – focus the geographies for Mediumscale residential areas

- 1. Should transit routes and Corridors have the same buffers?
- 2. What buffer distance(s) from Centers?
- 3. Are there other fundamental factors in delineating low and mediumscale residential areas?
- 4. Should more than one option be included in the public review draft?



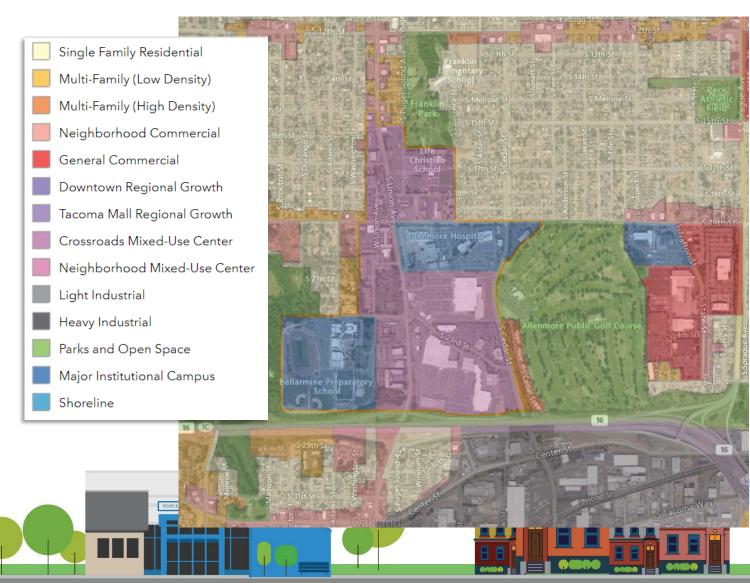
Degrees of change

- Maintain: Smaller, incremental changes, mostly reinforcing existing scale and patterns
- Evolve: Moderate, targeted changes to scale and patterns; some new opportunities for small to medium-sized infill projects
- Transform: Widespread, substantial changes to scale and patterns; substantial new opportunities for infill at small and medium scales



Where <u>not</u> to encourage infill

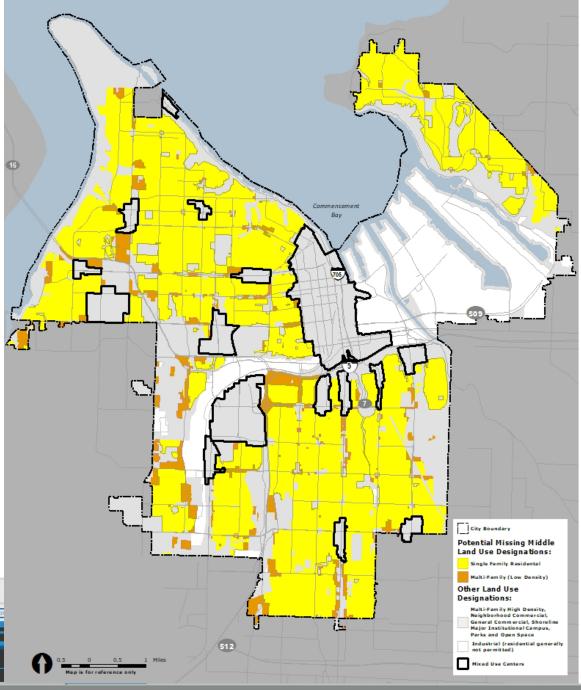
- Critical Areas and Shorelines
- Parks and Open Space
- Major Institutional Campuses
- General Commercial
- Industrial areas
- Airport Compatibility Overlay District
- Areas difficult to serve with urban infrastructure



Change Single-family to low-scale residential

- Shift from use-based to form-based
- Recalculate target density
- Allow infill housing types
 - Small lot, 2-units, 3-units, cottage housing, shared housing (in most circumstances)
 - 4-units, small multifamily, tiny homes (in limited circumstances)





Low-scale Residential: Compatible scale & design, Pedestrian priority

- Building bulk (height, width, depth, setbacks) compatible with houses
- Functional yards/street trees
- Building oriented to street, cars to rear/alleys, off-street parking moderate
- Design standards for specific housing types
- Encourage reduced physical barriers



Medium-scale Residential: The upper end of Missing Middle Housing Types

- Serves as transitions from higher-intensity areas to low-scale areas
- Buildings are taller (3 to 4 stories), deeper and/or wider than lowscale residential



Medium-scale, walkable urban housing

- Building bulk (height, width, depth) mid-scale (with transitions to lower-scale areas)
- Smaller yards, moderate setbacks, street trees
- Building oriented to street, cars to rear/alleys, less need for off-street parking
- Design standards for specific housing types
- Encourage reduced physical barriers; ADA required for larger projects

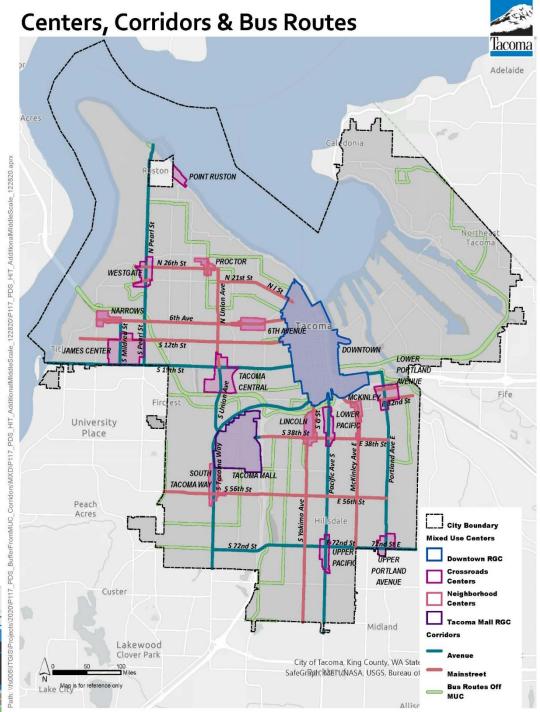


Medium-scale Residential

Objective: More housing in walkable, transit-served, complete neighborhoods

- Corridors
 - Baseline pending corridor planning
- Transit routes
- Areas walkable to Centers, Corridors and transit





Where should we add medium-scale housing?

- Walkable to Centers, Corridors, transit routes
 - Centers = complete neighborhoods
 - Corridors = connect Centers/destinations
 - Transit routes = transportation options
- Should other factors be considered?
 - Transit Level of Service
 - Parks and schools
 - Connected street grid
 - Opportunity Index
 - Other factors

NOTE: We will get technical, stakeholder and community input once concepts are prepared.



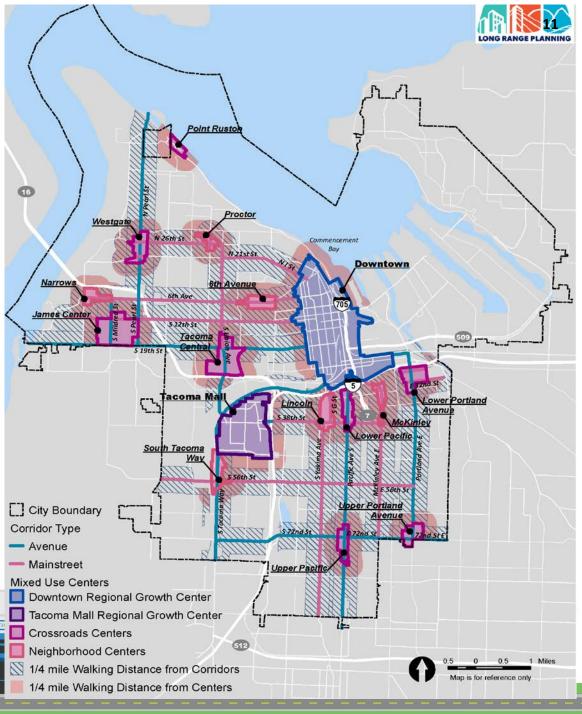




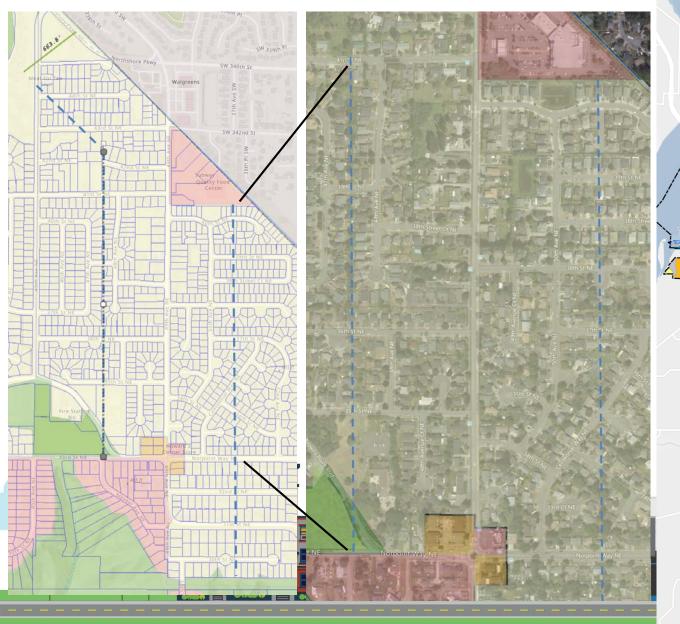


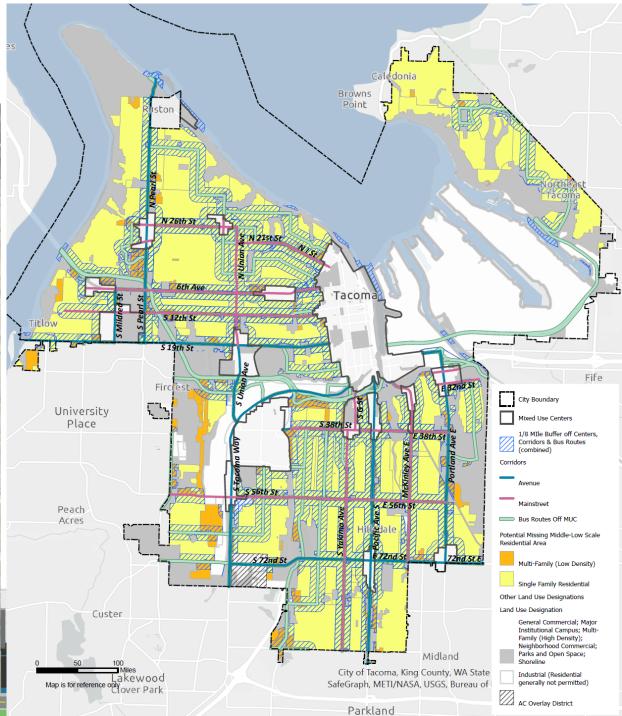
Wide (1/4 mile) buffers



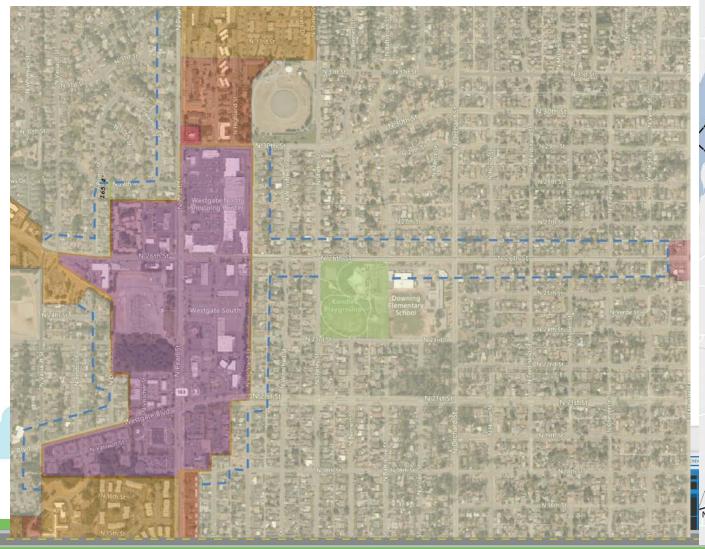


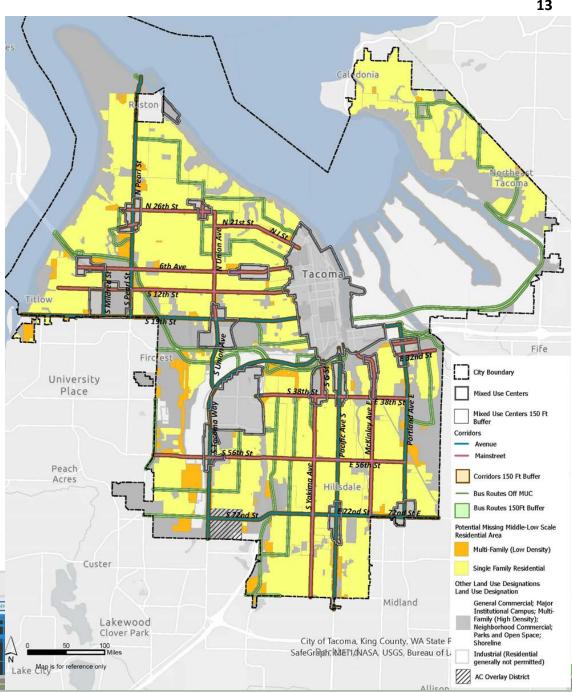
Moderate (1/8 mile) buffers





Narrow (~100 foot) buffers





Seeking direction for Medium-Scale Residential options

- 1. Should transit routes and Corridors have the same buffers?
- 2. What buffer distance(s) from Centers?
- 3. Are there other fundamental factors in delineating low and medium-scale residential areas?
- 4. Should more than one option be included in the public review draft?

NEXT STEPS:

Feb. 3rd – preliminary draft review

Feb. 17th – authorize release of public draft







Engagement ongoing

Sept to April 2021:

- Community + stakeholder engagement
- Public review draft (Comp Plan changes)
- Planning Commission recommendations

April to June 2021:

City Council review and action

July to Dec 2021:

Develop zoning and standards

Learn about the project:

- Storymap and infill video
- Café series
- Meetings

Get involved:

- Housing choices survey
- Project updates
- Provide comments

cityoftacoma.org/homeintacoma









MEETING PURPOSE

Requested Action: Select Code concept for development for 1. Permit Notification, 2. Conversion of Industrial Lands, and 3. Residential Encroachment

General Approach:

- Alternative: This option reflects a proposed alternative that balances City policy directions.
- Baseline: This option reflects the base code pre-interim regulation. The Baseline Option was determined to be inconsistent with City policy.
- **Current Ordinance:** This option reflects the adopted interim regulation. The Current Ordinance was not reviewed for consistency with City policy as it constituted a broad pause while new policy and code was developed.

SUPPORTING MATERIALS

Agenda Packet:

- Issue Summary
- Policy Framework
- Code Alternatives
- Supplemental Information:
 - Benchmarking
 - Definitions
 - Data
 - Past findings

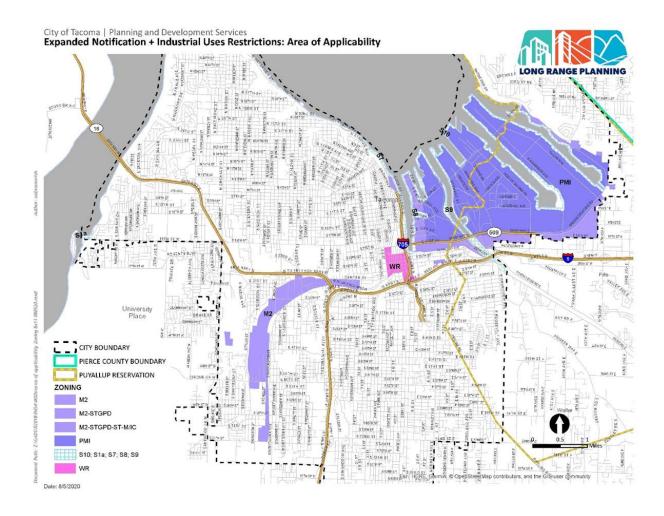
Purpose: Ensure a broader dissemination of permit and land use notifications to potentially affected parties.

Options Comparison:

- **A. Alternative:** 2500' from MIC Boundary or site, to include <u>occupants</u> as well as taxpayers
- **B.** Baseline: 400-1000' from site, taxpayers only
- C. Current Ordinance: 2500' from MIC boundary or site, taxpayers only

Area of Applicability:

- All heavy industrial uses, citywide
- Map depicts existing zoning districts that allow heavy industry, including M-2, PMI, WR, S-1A, S-8, S-9, S-7



Findings:

- Policy Review:
 - One Tacoma Plan policies support broad, equitable community engagement but allow for flexibility on how to conduct those processes.
 - The inclusion of occupants would address a significant equity issue consistent with City policy.
- **Benchmarking:** The City's current processes and procedures, as well as those proposed, are typically above and beyond existing procedural requirements in GMA and exceed those of typical regional jurisdictions.

Findings:

• **Impact:** The proposed amendment would significantly broaden permit notification and address a gap in current notice requirements.





ISSUE 2: CONVERSION OF INDUSTRIAL LANDS

Purpose: To prevent incompatible land uses within the Port of Tacoma Manufacturing and Industrial Center and loss of industrial land supply to non-industrial use.

Uses under review: Agriculture, Airport, Commercial Recreation, Cultural Institutions, Dwellings, Golf Course, Hospital, Juvenile Community Facility, Marijuana Retailer, Office, High Intensity Park and Recreation, Retail, School (general K-12), Work Release Center

In general, some uses are under review due to potential land consumption, and some are under review due to concerns over broader compatibility.

ISSUE 2: CONVERSION OF INDUSTRIAL LANDS

Options Comparison

Alternative:

- Base use allowances on the Core Area and Commercial/Industrial Buffer, with more restrictions in Core and greater flexibility in Buffer Area.
- Rely on conditional use permits and consultation with Port and Tribe to consider potential conflicts and off-site impacts, require mitigation, design elements, and notice on title.
- Utilize size restrictions for office, retail uses

Baseline: Allowed significant non-industrial uses in the PMI and M-2

Current Ordinance: Put a broad pause in place for most of the identified uses, but did not apply to the M-1.

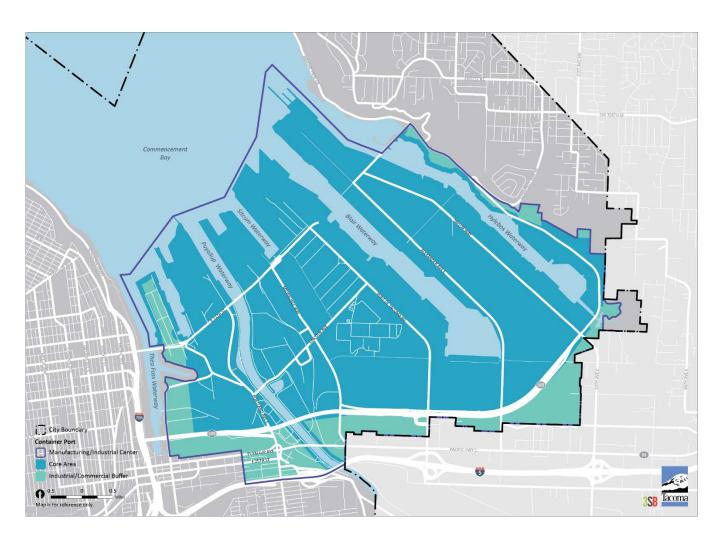
ISSUE 2: CONVERSION OF INDUSTRIAL

LANDS

Findings:

Policy Review

- Use priority in core area is for container shipping, water dependent uses, and related uses
- Buffer policies support greater mix of uses transitioning to non-industrial areas
- Policy support for expanding employment, living wages
- Goal to nearly double employment densities in the Tideflats



ISSUE 2: CONVERSION OF INDUSTRIAL LANDS

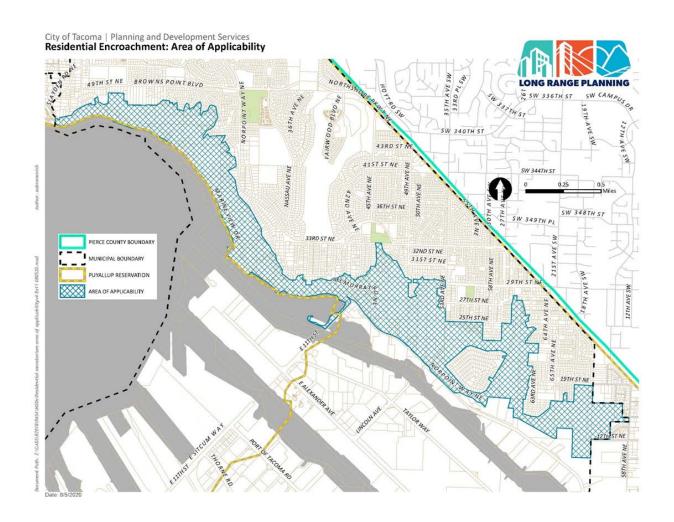
Findings:

- Significant developable land in the Port of Tacoma MIC (2014 Buildable Lands Report)
- Generally, there are few existing non-industrial uses in the PMI and M-2
- M-1 Light Industrial District has highest concentration of existing non-industrial use co-located with industrial activity
- Regional studies (PSRC) expect increase in demand for industrial lands while forecasting continued scarcity of land and pressure to convert
- Proposed alternative would better align the uses allowed in the Port of Tacoma MIC and the South Tacoma MIC
- Broadly, comparable jurisdictions allow for more use flexibility, similar to baseline option, and current ordinance is more restrictive than other jurisdictions.

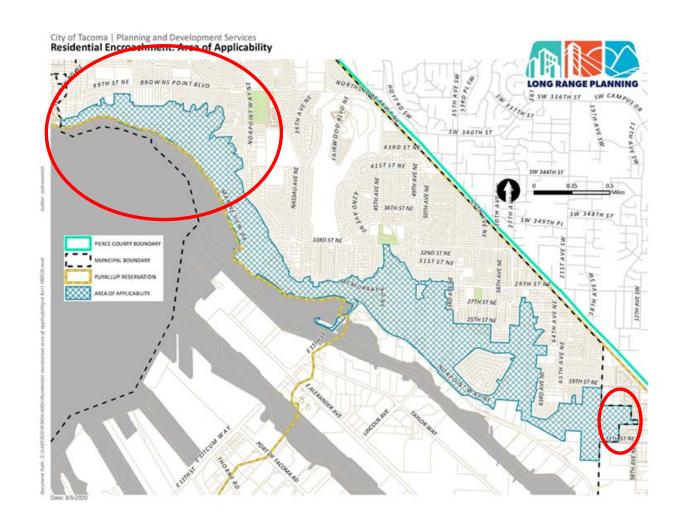
Purpose: Limit residential densities along Marine View Drive and NE Tacoma slopes to prevent future impacts, consistent with private property rights.

Area of Applicability:

 Includes all zoning districts that allowed residential use and development

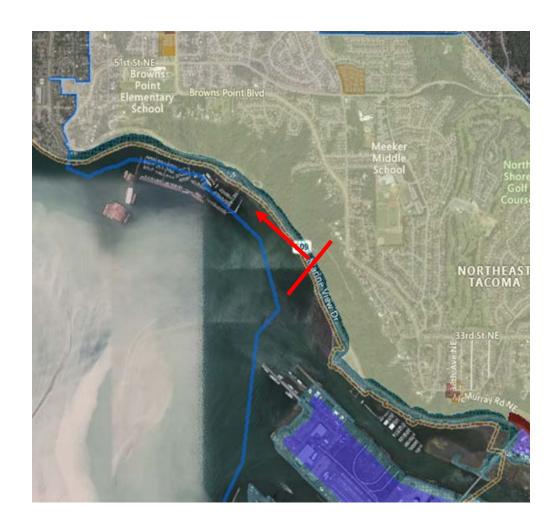


Option: Map Amendments



Findings:

- Buildable Lands Report and Permit Activity suggest continued development pressure is likely;
- Baseline Ordinance has been updated since 2017 (Biodiversity Corridors and Steep Slopes) to reduce development potential and preserve critical areas;
- This area along Marine View Drive is not immediately adjacent to Port MIC, and has a large horizontal setback due to slope grade;
- This area is predominantly forested



Findings:

- Buildable Lands Report and Permit Activity suggest continued development pressure is likely;
- BPA Power Line Easements limit developability
- One of the few sites in current moratoria area that is cleared
- Site is located at southeast slope above the port
- Area between site and Port remains predomintly vegetated



Options: Code

Alternative: Allow one unit per acre + accessory dwelling unit, notice on title, restrict development at toe of slope

Baseline: Residential development activity allowed consistent with zoning and critical areas standards

Current Ordinance: Prohibits platting and subdivision, allows one unit per established legal lot, and requires notice on title

Policy Review:

- Policies directly reference the need to maintain the slopes as natural buffers between port and residential areas.
- Preservation of the hillside in a predominantly vegetated, natural state, supports multiple benefits and established policies.
- Maintenance of tree canopy can potentially mitigate some of the off-site impacts from industrial activity.
- City policies support the use of incentives, such as transfer of development rights, to preserve privately owned lands.
- Policies also identify public acquisition as a preferred strategy for retaining these buffer areas and ensuring long-term benefits.
- Incentives: Transfer of Development Rights, Current Use Assessment

Other Findings:

- Reasonable likelihood of continued development based on Buildable Lands Report and past permit activity.
- Baseline standards have been updated since 2017 to ensure greater protection of fish and wildlife habitat and life/safety.
- Approximately 1/3rd of area is publicly owned and not expected to be developed.
- 449 private lots in the subject area, and average lot size of 1.88 acres, though this includes some of the existing development at the top of the slope.
- Minimum lot size standards as well as buffer zones have been utilized to reduce incompatibility between intensive uses and residential, often utilized by counties to protect natural resource based uses.

REQUESTED ACTION

• Staff requests direction from the Commission to proceed with the proposed code development alternatives for 1. Permit Notification, 2. Conversion of Industrial Lands, 3. Residential Encroachment.

NEXT STEPS

January 13: Listening Session

January 20: Mining and Quarrying, Smelting, Coal Facilities and

Terminals, and Chemical Manufacturing

February 3: Oil and Liquefied Fossil Fuel Industries + Permit Activity +

Fossil Fuel Data and Trends; Requesting Release of a Public Review

Draft

LISTENING SESSION

Environment and Health:

- Annette Bryan Councilmember, Puyallup Tribe of Indians
- Lexi Brewer Chair of the Sustainable Tacoma Commission
- Melissa Mallott Executive Director for Citizens for a Healthy Bay

Neighborhoods:

- Venus Dergan South Tacoma Neighborhood Council
- Yvonne McCarty North East Tacoma Neighborhood Council
- New Tacoma Neighborhood Council representative

Port/Labor/Industry:

- Andrew Troske Refinery Manager and V.P. of Manufacturing, U.S. Oil and Refining
- Eric Johnson CEO, Port of Tacoma
- Jared Faker President, ILWU Local 23
- Karen Zima Vice President, RoadOne IntermodaLogistics